AGENDA

Water and Wastewater Financing Board September 10, 2009 10:00 am

Room 31, Legislative Plaza

(6th Avenue between Charlotte Avenue and Union Street) Nashville, Tennessee

Call to Order

Approval of Minutes

November 13, 2008

December 18, 2008

Cases:

Copper Basin Utility District

Polk County

Town of Vonore

Blount/Monroe Counties

City of Milan Town of Bulls Gap Gibson County Greene County

Town of Gibson

Gibson County

Status:

City of Millington

Shelby County

Compliance:

Town of Petersburg

Lincoln/Marshall Counties

City of Kenton

Gibson/Obion Counties

City of Morristown

Hamblen County

Miscellaneous:

Jurisdiction list

2009 Legislation

Public Chapter 72

Inside/Outside rate study

Water Loss Issues

Dennis Dycus letter Travel rates effective 7/1/09

Updated member list

Next meeting November 12, 2009

Open Discussion

Visitors to the Legislative Plaza are required to pass through a metal detector and must present photo identification. Individuals with disabilities who wish to participate in this meeting or to review filings should contact the Division of Local Finance to discuss any auxiliary aids or services need to facilitate such participation. Such contact may be in person or by writing, telephone or other means, and should be made prior to the scheduled meeting date to allow time to provide such aid or service. Contact the Division of Local Finance (Ms. Joyce Welborn) for further information

> Suite 1700, James K. Polk State Office Building 505 Deaderick Street Nashville, TN 37243-0274 Telephone (615) 401-7864 Fax (615) 532-5232 Joyce. Welborn@state.tn.us

WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

Copper Basin Board of Public Utilities

County Mayor: Board Chair:

Mike Stinnett Jackie Russell

Customers:

1,321 water, 214 sewer

The Copper Basin Board of Public Utilities has been reported as having a negative change in net assets for at least five years according to the information contained in audited financial statements.

There are numerous issues that must be dealt with regarding this entity.

- 1. Many years ago, the office of the Comptroller of the Treasury determined that this entity was a component unit of Polk County created under TCA Title 5, Chapter 16. Since that time, it has been reported to the Division of County Audit. The name Copper Basin Utility District is used alternately with Copper Basin Board of Public Utilities. There is a question if either entity was correctly formed under state law and filed with the Secretary of State. The Secretary of State has no record of either entity. Which entity is correct?
- 2. At least a portion of the debt of the entity was approved by Polk County and guaranteed by Polk County even though it was paid by the entity. Part of the debt was issued as revenue and tax bonds and other parts were issued only as revenue bonds. If the entity is a utility district, then the county would not be required to issue or guarantee the debt. If the entity is part of the county, then it has no authority to issue debt on its own.
- 3. It appears that an act was passed by the General Assembly several years ago (between 1990 and 1995) allowing the size of the board to increase from three to five members. It is difficult to determine if the current board is properly in place with the proper terms and has the authority to make decisions. The passage of that act may affect the other utility districts in Polk County (Cherokee Hills and Ocoee) regarding size of the board.
- 4. There are differences in operational or managerial procedures between a utility district and a county system.

The financial distressed condition of the entity has not been addressed pending the resolution of the issues above. Staff met with the County Executive in August 2008 and the entity board in September 2008 and granted a delay in appearing before the Board to resolve the issues. However, such a long delay was not anticipated.

After several attempts to encourage resolution, staff notified the County Executive and the Board Chairman in May 2009 that the Copper Basin Board of Public Utilities was required to appear before the Water and Wastewater Financing Board (WWFB) on

September 10, 2009. Although the WWFB has the authority to act regardless of the issues mentioned above, it has a memorandum of understanding to allow the Utility Management Review Board to act on cases of utility districts.

Staff projected that a revenue increase of 45% would be needed based on the FY 2008 audit. Representatives from the Tennessee Association of Utility Districts have also met with the utility officials and suggested that they review their policies and procedures. The amounts of overtime staff is being paid appear to be very excessive.

In early August, information was received from the attorney for the District explaining the current situation. That information is attached. However, as of August 14, 2009, the financial condition of the District has not been addressed, or, the information has not been shared with staff.

Since the audit has always been filed with the Division of County Audit, the referral was made to the WWFB. Based on the information received from the attorney, it appears that this entity is a utility district and should have been reported to the Utility Management Review Board. Staff recommends that the WWFB refer this case to the Utility Management Review Board for further action.

| | | Iddoo | ER BA | COPPER BASIN UTILITY DISTRICT | STRI | C | | | | |
|--------------------------|----|--|-------|-------------------------------|---------------|-----------|----|-----------|-----|-----------|
| | | | F | HISTORY FILE | | | | | | |
| | | Audited | | Audited | | Audited | | Audited | | Audited |
| June 30 | | 2004 | | 2005 | | 2006 | | 2007 | | 2008 |
| Water/sewer revenues | ₩ | 514,056 | 49 | 463,113 | ₩. | 449,110 | 49 | 515,148 | ₩. | 570,676 |
| Other revenues | ₩ | 19,665 | ₩ | 7,460 | ₩ | 45,620 | ₩ | 27,557 | ₩ | 36,291 |
| Total Revenues | ₩. | 533,721 | 4 | 470,573 | 4 | 494,730 | ₩ | 542,705 | ₩. | 296'909 |
| Total Operating Expenses | 4 | 537,432 | • | 582,142 | 4 | 611,963 | 4 | 667,498 | ₩ | 672,318 |
| Operating Income | ₩ | (3,711) | 4 | (111,569) | ₩. | (117,233) | 4 | (124,793) | ₩ | (65,351) |
| Interest Expense | ₩. | 46,755 | ₩. | 34,780 | ₩ | 52,002 | ₩. | 39,283 | ₩ | 43,853 |
| Change in Net Assets | 40 | (50,466) | 49 | (146,349) | ₩ | (169,235) | ₩. | (164,076) | ₩. | (109,204) |
| Supplemental Information | | | | | | | | | | |
| Principal payment | ₩ | 32,588 | \$ | 32,451 | ₩ | 32,356 | ₩ | 38,769 | 8 | 39,489 |
| Depreciation | 4 | 151,872 | ₩ | 148,689 | ₩ | 150,075 | ₩. | 153,238 | ₩ | 145,588 |
| Water Rates | | | | | | | | | - | |
| Residential | | | | | | | | | | |
| First 2,000 gallons | | The state of the s | | | ₩. | 15.00 | ₩ | 16.00 | 4 | 19.89 |
| Over 2,000 gallons | | | | | ₩ | 4.88 | ₩ | 5.13 | ₩. | 9.00 |
| Commercial | | | | | | | | | | |
| First 2,000 gallons | | | | | ₩. | 17.00 | ₩. | 18.00 | ₩. | 22.23 |
| Over 2,000 gallons | | | | | 10 | 4.88 | ₩ | 6.60 | ₩. | 7/'/ |
| Sewer Rates | | | | | | 1,240 | | 1,280 | | 1,36,1 |
| Residential | | | | | | | | | | |
| First 2,000 gallons | | | | | 49 | 7.00 | S | 7.25 | S | 8.48 |
| Over 2,000 gallons | | | | | ઝ | 2.97 | છ | 3.27 | မှာ | 3.83 |
| Commercial | | | | | | | | | | |
| First 2,000 gallons | | | | | ₩ | 10.00 | ₩ | 10.50 | ₩ | 12.29 |
| Over 2,000 gallons | | | | | ₩ | 5.19 | ↔ | 6.19 | ₩ | 7.53 |
| Customers | | | | | | 209 | | 211 | | 214 |
| WATER LOSS | | | | | | | | 19.84% | | 18.00% |

| | | | | | - | | | | Additional and the second seco | SANOTAN STREET, STREET | Annual Property and Control of Co | | The same of the sa |
|--------------------------|----------|--|----|-----------|-------------|-------|--|---------|--|--|--|-----|--|
| | | | | | Projections | ectio | 2 | | | | | | |
| | | | _ | | 70+ | | A to the second | ز | division distribution | (| the state of the s | (| the state of |
| | | Audited | | Projected | 7.0 | | Projection | פֿל פֿל | Projection | 5 0 | Growin rate | 5 0 | Growth rate Projection |
| June 30 | | 2008 | - | 2009 | | | 2010 | | 2011 | <u> </u> | 2012 | | 2013 |
| Water/sewer revenues | ₩ | 570,676 | ₩ | m) | | 49 | 525,722 | ₩ | 530,979 | 8 | 536,289 | ₩ | 541,652 |
| Other revenues | ₩ | 36,291 | ₩ | | | ₩ | 27,557 | ₩ | 27,557 | 4 | 27,557 | S | 27,557 |
| | | | | | 45% | | 236,575 | ₩ | 238,941 | 8 | 241,330 | 49 | 243,743 |
| Total Revenues | ₩ | 606,967 | ₩. | 548,074 | | 4 | 789,854 | ₩. | 797,477 | ₩. | 805,176 | 4 | 812,953 |
| Total Operating Expenses | ↔ | 672,318 | ₩ | 687,523 | 3% | 44 | 708,149 | ₩. | 729,393 | ₩ | 751,275 | 40- | 773,813 |
| Operating Income | ₩ | (65,351) | ₩ | (139,449) | | ₩. | 81,705 | ₩. | 68,084 | ₩ | 53,901 | ₩ | 39,139 |
| Interest Expense | ₩ | 43,853 | ₩ | 42,804 | | | \$40,592 | | \$38,638 | | \$36,662 | | \$34,346 |
| Change in Net Assets | 4 | (109,204) | 49 | (182,253) | | ₩. | 41,113 | • | 29,446 | 49 | 17,239 | 49- | 4,793 |
| Supplemental Information | | | | | | | | | | | | | |
| Principal payment | ₩ | 39,489 | ₩ | 44,740 | | ₩ | 40,219 | ₩ | 40,688 | ₩ | 46,179 | ₩ | 46,693 |
| Depreciation | ₩ | 145,588 | | 145,588 | | ₩ | 145,588 | ₩. | 145,588 | ₩ | 145,588 | ₩ | 145,588 |
| Water Rates | | | | | | | | | | | | | |
| Residential | | And the second s | | | | | | | | | | | |
| First 2,000 gallons | ₩ | 19.89 | | | | | | | | | | | |
| Over 2,000 gallons | ₩ | 9.00 | | | | | | | | | | | |
| Commercial | | | | | | | | | | | | | |
| First 2,000 gallons | ₩ | 22.23 | | | | | | | | | | | |
| Over 2,000 gallons | ₩ | 7.72 | | | | | | | | | | | |
| Customers | | 1,321 | | | | | | | | | | | |
| Sewer Rates | | | | | | | | | | | | | |
| Residential | | | | | | | | | | | | | |
| First 2,000 gallons | မှ | 8.48 | _ | | | | | | | | | | |
| Over 2,000 gallons | ક્ક | 3.83 | | | | | | | | | | | |
| <i>Commercial</i> | | | | | | | | | | | | | |
| First 2,000 gallons | ₩. | 12.29 | | | | | | | | | | | |
| Over 2,000 gallons | ₩ | 7.53 | | | | | | - | | | | | |
| Customers | | 214 | | | | | The second secon | | | | | | |
| WATER LOSS | | 18.00% | | | | | | | | | | | |

BRANSTETTER, STRANCH & JENNINGS, PLLC

ATTORNEYS AT LAW

227 SECOND AVENUE NORTH FOURTH FLOOR

NASHVILLE, TENNESSEE 37201-1631 TELEPHONE (615) 254-8801 FACSIMILE (615) 250-3937

August 7, 2009

ASSOCIATES:
B. DENARD MICKENS
STEVEN J. SIMERLEIN *
STACEY K. SKILLMAN **
MIKE STEWART
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MICHAEL J. WALL

OF COUNSEL:
ROBERT J. RICHARDSON, JR ***

- *ALSO ADMITTED IN CA
- ** ALSO ADMITTED IN KY
- ***ONLY ADMITTED IN OH

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AUG 1 0 2009

LOCAL FINANCE

Ms. Joyce Welborn
Office of the Comptroller of the Treasury, Division of Local Finance
Water and Wastewater Financing Board
505 Deaderick Street, Suite 1700
Nashville, TN 37243-0274

Re: Copper Basin Utility District

Dear Joyce:

CECIL D. BRANSTETTER, SR.

C. DEWEY BRANSTETTER, JR.

RANDALL C. FERGUSON

R. JAN JENNINGS *

JOE P. LENISKI, JR.

JANE B. STRANCH

DONALD L. SCHOLES

JAMES G. STRANCH, III

*ALSO ADMITTED IN GA

J. GERARD STRANCH, IV

I am writing you in response to your letter dated July 23, 2009, to Jackie Russell, a member of the Copper Basin Utility District Board of Commissioners, requesting a letter regarding the legal status of the Copper Basin water system. A few months ago I was contacted by the Copper Basin Utility District Board and the District's consulting engineer, Gary McGill, to look into the issue of the proper operation and governance of the water system being operated by the Copper Basin Utility District. The history of the creation of the Copper Basin Utility District, the purported creation of the Polk County Board of Public Utilities, the financing of water system additions to the Copper Basin water system by Polk County and the actual operation of the water system have caused a great deal of confusion regarding the operation and governance of the Copper Basin water system.

I have reviewed the original order creating the Copper Basin Utility District, the resolution creating the Polk County Board of Public Utilities, certain records provided to me by the District, recent Polk County audits which contain financial information on the Copper Basin Utility District and the bond resolutions issued by Polk County for financing certain water system improvements to the Copper Basin water system. I have worked with Gary McGill to obtain additional history on the Copper Basin water system. On July 27, 2009, Jackie Russell, Gary McGill and I met with Mike Stinnett, Polk County Mayor, to discuss the most appropriate way to address the confusion surrounding the legal status and operation of the Copper Basin water system. As a result of that meeting, the persons in attendance agreed that the most appropriate way to address the issues surrounding the Copper Basin water system was for the following steps to be taken.

UNION (WA) LABEL > 5

- (1) The Polk County Mayor and Polk County Commission will take appropriate action to appoint and confirm the members of the Board of Commissioners of Copper Basin Utility District which are appointed and confirmed pursuant to Chapter 825 of the 1990 Tennessee Public Acts.
- (2) The Polk County Commission will adopt a resolution rescinding the ineffective creation of the Polk County Board of Public Utilities (which has been referred to as the Copper Basin Board of Public Utilities in recent years).
- (3) The Polk County Commission will affirm by resolution that the Copper Basin Utility District is authorized to operate the water system improvements financed by the Polk County for the County pursuant to T.C.A. § 5-16-107.
- (4) Copper Basin Utility District will seek to issue its own bonds to pay off Polk County's outstanding revenue bond issues which financed water system improvements to the Copper Basin water system or seek to have the Polk County bonds assigned and transferred to the District, and upon the assumption of the bonded indebtedness of Polk County related to the water system, Polk County will convey any interest it has in the Copper Basin water system to the District.

I have enclosed the Resolution which has been prepared to accomplish these objectives. The Resolution recites a history of the Copper Basin water system and the confusion which has resulted from this history. This Resolution is scheduled to be considered by the Polk County Commission at its meeting on August 20, 2009.

The Order of the County Judge of Polk County dated April 28, 1977 which created the Copper Basin Utility District was filed with the Tennessee Secretary of State on August 3, 2009.

Because the Copper Basin water system has historically been operated by the Board of Commissioners of the Copper Basin Utility District, I believe the financial condition of the District should be addressed by the Utility Management Review Board.

I will be glad to provide further information to you, the Water and Wastewater Financing Board or the Utility Management Review Board upon request about the Copper Basin Utility District and its water system.

Ms. Joyce Welborn August 7, 2009 Page 3

The District's consulting engineer will be providing follow up information to you on the District's plan to address its financially distressed condition.

Sincerely yours,

DONALD L. SCHOLES

Enclosure

c:

Jackie Russell

Honorable Mike Stinnett

Gary McGill

RESOLUTION NO.

WHEREAS, the Copper Basin Utility District of Polk County, Tennessee was created by Order of the County Judge of Polk County dated April 28, 1977;

WHEREAS, the initial water system of the Copper Basin Utility District was financed and operated by the Copper Basin Utility District;

WHEREAS, the Copper Basin Utility District owns and operates a sewer system serving the City of Ducktown located within the District's boundaries;

WHEREAS, the County Council of Polk County adopted Resolution No. 251 on April 16, 1981 which purported to create a Polk County Board of Public Utilities pursuant to T.C.A. 5-16-101 *et seq*.

WHEREAS, Polk County appeared to create the Polk County Board of Public Utilities to enable Polk County to apply for a grant and loan for the Copper Basin water system from the Farmers Home Administration;

WHEREAS, pursuant to T.C.A. § 5-16-102(1), Polk County desired that the new Polk County Board of Public Utilities be operated by an existing agency of Polk County;

WHEREAS, Polk County designated the Copper Basin Utility District to serve as the Polk County Board of Public Utilities;

WHEREAS, Copper Basin Utility District is not a part of Polk County but is a separate municipality and political subdivision of the State of Tennessee pursuant to T.C.A. § 7-82-301(a);

WHEREAS, Copper Basin Utility District was not and is not an agency of Polk County making the designation of the Copper Basin Utility District as the agency to operate the Polk County Board of Public Utilities contrary to the provisions of T.C.A. § 5-16-102(1);

WHEREAS, since the attempted creation of the Polk County Board of Public Utilities, Polk County has issued revenue bonds to finance a portion of the Copper Basin water system;

WHEREAS, the Board of Commissioners of Copper Basin Utility District has operated the Copper Basin water and sewer system, including the portion of the water system financed by revenue bonds issued by Polk County, and has been making the principal and interest payments on these bonds from revenues of the Copper Basin Utility District;

WHEREAS, under T.C.A. § 5-16-107, Polk County was and is authorized to enter into cooperative arrangements and agreements with other public agencies, including Copper Basin Utility District, to provide water service with facilities financed by Polk County;

WHEREAS, the Polk County Board of Public Utilities has been referred to as the Copper Basin Board of Public Utilities and the operations of the Copper Basin Utility District have been included in the Polk County audit for several years with the Copper Basin Utility District being described as a discretely presented component unit of Polk County even though Copper Basin Utility District is a separate public entity and municipality and is not a part of Polk County;

WHEREAS, both the Board of Commissioners of Copper Basin Utility District and the members of the Polk County Board of Public Utilities are appointed by the Polk County Executive with confirmation by the Polk County Commission;

WHEREAS, the members of the Board of Commissioners of Copper Basin Utility
District appear to have served in dual roles as members of the Board of Commissioners of
Copper Basin Utility District and as board members of the Polk County Board of Public Utilities;

WHEREAS, the ineffective designation of the Copper Basin Utility District to operate the Polk County Board of Public Utilities, the financing of a portion of the Copper Basin water system by Polk County with the operation and maintenance by the Copper Basin Utility District of the water system improvements financed by Polk County and the apparent dual role of the members of the Board of Commissioners of Copper Basin Utility District and as members of the Board of Commissioners of Copper Basin Utility District and board members of the Polk County Board of Public Utilities has caused great confusion about the operation and governance of the Copper Basin water system;

WHEREAS, the present members of the Board of Commissioners of Copper Basin Utility District are David Bingham, Robert Coffey, Jackie Russell, Bud Taylor and Roger Thomas;

WHEREAS, to address the confusion which exists about the governance of the Copper Basin Utility District and its water system, the Polk County Executive, Mike Stinnett, has appointed these five persons to serve on the Board of Commissioners of Copper Basin Utility District subject to confirmation by the Polk County Commission pursuant to Chapter 825 of the 1990 Tennessee Public Acts; and

WHEREAS, the Polk County Executive and the Polk County Commission desire to take the necessary steps to clear up the current confusion over the governance of the Copper Basin water system and to ensure that the Copper Basin water system is operated pursuant to Tennessee statutes for the benefit of the citizens of Polk County.

NOW THEREFORE BE IT RESOLVED by the Polk County Commission that the appointment by the Polk County Mayor of the following individuals to serve on the Board of Commissioners of the Copper Basin Utility District of Polk County, Tennessee is hereby confirmed:

| David Bingham | Term expiring August 31, 2010 |
|----------------|-------------------------------|
| Robert Coffey | Term expiring August 31, 2011 |
| Jackie Russell | Term expiring August 31, 2010 |
| Bud Taylor | Term expiring August 31, 2010 |
| Roger Thomas | Term expiring August 31, 2011 |

BE IT FURTHER RESOLVED that Resolution No. 251 creating the Polk County Board of Public Utilities is hereby rescinded and is of no further force and effect.

BE IT FURTHER RESOLVED that the Board of Commissioners of Copper Basin Utility District of Polk County, Tennessee is hereby authorized to continue to operate and maintain the portion of the Copper Basin water system financed by Polk County pursuant to T.C.A. § 5-16-107 and shall continue to make the interest and principal payments on the revenue bonds issued by Polk County to finance water system improvements to the Copper Basin water system.

BE IT FURTHER RESOLVED that Polk County will work with the Board of Commissioners of Copper Basin Utility District to convey the water system improvements financed by Polk County to Copper Basin Utility District upon Copper Basin Utility District's payment of the County's outstanding bonded indebtedness on the Copper Basin Utility District's water system or the assumption of Polk County's indebtedness by the Copper Basin Utility District and the assignment and transfer of such bonds to the Copper Basin Utility District.

WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

Town of Vonore, Blount and Monroe Counties

Mayor:

Fred Tallent

Customers:

350 sewer

The Town of Vonore has been experiencing a negative change in net assets for the last three fiscal years in its sewer collection system according to the information contained in audited financial statements.

The sewer rates as shown in the June 2008 audit are:

| Minimum bill (2,000 gallons) | \$10.75 |
|------------------------------|---------|
| Over 2,000 gallons | \$ 5.40 |
| Well water (flat rate) | \$10.60 |

The water in Town is provided by TASS (Tellico Area Service System). TASS also owns and operates the sewage treatment plant. In the past, TASS has refused to disconnect water to a customer for non-payment of sewer fees. Town officials are supposed to contact them once again about taking over the system

The Town has major infiltration and inflow (I & I) problem which must be addressed. Several applications for grant funding have been made but denied. The Town officials believe that part of the I & I problem is with leaking water lines from TASS flowing into the sewer collection system via manholes.

Rates are typically increased every three years – the last one being in 2006. Renters in a trailer park leaving without payment is a major problem.

Attached is the plan of action as submitted by the Town.

Staff recommends that the Town be given six months to show results of the proposals (...working with, ...trying to fix,...are in talks with,...looking at). Another report will be made at that time.

| | TOWN | TOWN OF VONORE | ₩. | | | |
|----------------------------|---------------|----------------|----|----------|----|----------|
| | HIST | HISTORY FILE | | | | |
| | Auc | Audited | | Audited | | Audited |
| Fiscal Year ending June 30 | 20 | 2006 | | 2007 | | 2008 |
| Sewer revenues | 4 | 91,753 | ₩ | 116,448 | ₩ | 119,688 |
| Other revenues | ₩ | 36,120 | ₩ | 16,237 | ₩ | 9,110 |
| Total Revenues | ∙ | 127,873 | ₩ | 132,685 | • | 128,798 |
| Total Operating Expenses | \$ | 200,633 | ₩. | 194,864 | ₩. | 196,270 |
| Operating Income | 0 | (72,760) | ₩ | (62,179) | ₩ | (67,472) |
| Interest Expense | \$ | | ₩ | 1 | ₩ | |
| Change in net assets | •• | (72,760) | ₩. | (62,179) | ₩ | (67,472) |
| Supplemental Information | | | | | | |
| Depreciation | ₩. | 69,038 | ₩ | 69,459 | ₩ | 54,983 |
| Sewer rates | | | | | | |
| First 2,000 gallons | ₩. | 8.60 | ₩ | 8.60 | ₩ | 10.75 |
| Over 2,000 gallons | ₩ | 4.30 | \$ | 4.30 | ₩ | 5.40 |
| Well water flat rate | ₩ | 8.50 | ₩ | 8.50 | ₩ | 10.60 |
| customers | | 327 | | 330 | | 350 |

| | | | | TOW | Town of Vonore | /onc | Jre | | | | | | |
|--|-----|----------|----|-----------|----------------|--|-------------|----|-------------|----|-------------|-----|-------------|
| | | | | | Projections | ions | | | | | | | |
| | | | | | | | | | | | | | |
| | | | | | 1% | Ġ | Growth rate | Ö | Growth rate | Ō | Growth rate | O | Growth rate |
| | | Audited | ۵ | Projected | | ď | Projection | ٥ | Projection | ۵ | Projection | • | Projection |
| Fiscal Year ending June 30 | | 2008 | | 2009 | | | 2010 | | 2011 | | 2012 | | 2013 |
| Sewer revenues | ₩. | 119,688 | w | 120,885 | | 8 | 122,094 | ₩ | 123,315 | ₩ | 124,548 | ₩ | 125,793 |
| Other revenues | 49 | 9,110 | ₩ | 9,110 | | ₩ | 9,110 | ₩ | 9,110 | ₩ | 9,110 | ₩ | 9,110 |
| | | | | i. | 20% | ₩ | 85,466 | ₩ | 86,320 | ₩ | 87,184 | \$ | 88,055 |
| Total Revenues | 4 | 128,798 | ₩ | 129,995 | | ₩ | 216,670 | ₩. | 218,745 | 4 | 220,841 | ₩ | 222,959 |
| Total Operating Expenses | 40- | 196,270 | ₩. | 206,084 | 3% | ₩ | 212,267 | ₩ | 218,635 | ₩. | 225,194 | 49 | 231,949 |
| Operating Income | ₩ | (67,472) | ₩ | (76,089) | | 4 | 4,403 | ₩ | 111 | 49 | (4,352) | ₩ | (8,991) |
| Interest Expense | 40 | 1 | ₩. | 3 | | Ann de la constitución de la con | 0\$ | | 0\$ | | \$0 | | 0\$ |
| Change in net assets | 4 | (67,472) | ₩ | (680'92) | | ₩. | 4,403 | ₩. | 111 | ₩ | (4,352) | 40- | (8,991) |
| Supplemental Information Depreciation | 4 | 54,983 | ₩ | 54,983 | | ₩. | 54,983 | 4 | 54,983 | ₩ | 54,983 | ₩. | 54,983 |
| Sewer rates | 1_ | | | | | | | | | | | | |
| First 2,000 gallons | ₩ | 10.75 | | | | | | | | | | | |
| Over 2,000 gallons | ₩ | 5.40 | | | | | | | | | | | |
| Well water flat rate | ₩ | 10.60 | | | | | | | | | | | |
| customers | | 350 | | | | | | | | | | | |

August 31, 2009

RE: Town of Vonore Permit # 92-111

State of Tennessee Comptroller of the Treasury Division of Local Finance Water and Wastewater Financing Board Suite 1700 James K Polk Office Building 505 Deaderick St. Nashville, TN 37243-0274

Tallend

To Whom It May Concern:

Enclosed you find a Plan of Action the Town of Vonore will use in regards to the financially distressed condition of the town's sewer utility. Please call with any questions to (423) 884-6211.

Sincerely,

Fred J. Tallent

Mayor

Town Of Vonore

The following is a proposed *plan of action* in regards to the Town of Vonore and State of Tennessee permit # 92-111.

- 1. We are now in the process of working with the water utility in our town Tellico Area Service System (TASS) for them to take over our billing. This will be advantageous for the town in that it will give us the ability to collect unpaid bills by having the option of shutting their water off until the outstanding bill is paid in full.
- 2. One of the main problems the town has is I&I problems in the older part of the system (rainwater, water pipe leaks, etc). The town has put in for numerous grants to aid in this problem to no avail. We are working diligently in trying to fix and repair these problems. Once this is done it will lower our waste treatment costs. This alone would save the town approximately \$3000 \$5000 a month. In 2008 it costs the town \$62,000 in treatment costs over what we billed out our utility customers.
- The Town has contracted with The Environmental Management Group for aid in the operation and maintenance of the Collection System owned by the Town of Vonore.
- 4. In the Past, the town has increased its rates every 3 years. Starting in October, 2009 we will adjust our rates to off-set our costs, and continue to do so yearly. This year we are looking at an increase of 25% to our current rate structure.
- 5. Additionally we are in talks with TASS to have them take over the sewer operation of the town full-time. These talks are ongoing and we hope to have this resolved in the near future.
- 6. We are also looking at a putting a master meter at the entrance to a trailer park that is inside our city limits. This is a major problem with families moving in and out with no forwarding address. Doing this will help us collect all that is due to the Town Of Vonore.
- 7. We are also planning when we increase our rates to have the commercial business pay at a higher rate.
- 8. We have been in contact with the Municipal Technical Advisory Service and the utility operations consultant Brent Ward. Mr. Ward has toured our collection system and has given us some ideas an how the town could lower its costs of operations.

The existing Vonore Sewer System consists of approximately 46,250 linear feet of eight inch gravity sewers, six sewage pumping stations and approximately 11,180 linear feet of six inch sewage force main. We feel if given the opportunity we could have this system working at maximum efficiency and reaching our goal of not being finically distressed.

WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

City of Milan, Gibson County

Mayor:

Chris Crider

Customers:

8.032 Water and Sewer

Water Loss:

8.16%

The City of Milan has been experiencing a negative change in net assets for the last two fiscal years according to the information contained in audited financial statements.

The water and sewer system in Milan is debt free. However, the economy has hit and the sales in the system are down thirty million gallons because of plant closures or cut backs.

Rates were increased by 17% effective July 1, 2007 and July 1, 2008.

The City has been notified of a \$500,000 CDBG award during the FY 2010 which will once again put the system in compliance with the law.

Attached is a letter from the City detailing the actions that have been or will be taken.

Staff recommends the Board endorse the actions of the City of Milan. The financial condition of the City will be monitored until compliance has been reached.

| | City | City of Milan | | | | | |
|---------------------------------|--------------|---------------|------|--|-----------|--------------|-------|
| | HIST | HISTORY FILE | | oorsaaren variken voorsik varen vii valika ja kiin väytyksi kokkiin kaikakkiin kaikakkiin kaikakkiin kaikakkii | - | | |
| | Audited | Audited | | Audited | | Audited | 70 |
| Fiscal Year 6/30 | 2005 | 2006 | | 2007 | - | 2008 | |
| Water/sewer revenues | \$ 1,490,338 | \$ 1,618,880 | 80 | \$ 1,614,620 | 0 | 1,869,984 | 984 |
| Other revenues | \$ 200,072 | \$ 255,931 | 31 | \$ 264,132 | 2 \$ | 282,166 | 166 |
| Grant revenue | \$ 46,077 | \$ 332,121 | - | \$ 121,802 | 22 | | |
| Total Operating Revenues | \$ 1,736,487 | \$ 2,206,932 | 32 | \$ 2,000,554 | 4 | 5 2,152,150 | 120 |
| Total Operating Expenses | \$ 2,013,739 | \$ 2,180,141 | 41 | \$ 2,307,610 | | \$ 2,430,257 | 257 |
| Operating Income | \$ (277.252) | \$ 26,791 | 91 | \$ (307,056) | (9 | (278,107 | 107) |
| Interest Expense | | | 99 | | - | | ` |
| Change in Net Assets | \$ (302,354) | \$ 11,225 | 25 | \$ (307,056) | \$ | (278,107) | (20) |
| Supplemental Information | | | | | | | |
| Principal payment | \$ 215,000 | \$ 235,000 | 00 | · \$ | ₩ | | ı |
| Depreciation | \$ 614,139 | \$ 617,929 | 29 | \$ 630,356 | 9 | 647,348 | 348 |
| Water Rates | | | | | - | | |
| First 2,000 gallons | Minimum bill | \$ | 6.65 | \$ 6.65 | 5 | | 7.78 |
| 2,001 - 5,000 gallons | varies by | \$ | 2.29 | \$ 2.29 | 6 | | 2.68 |
| 5,001 - 10,000 gallons | meter size | | 1.76 | \$ 1.76 | 9 | | 2.06 |
| over 10,000 gallons | | | 1.58 | \$ 1.58 | 8 | | 1.85 |
| Water Loss | | | | | | ∞ | 8.16% |
| Sewer Rates | | | | | | | |
| First 2,000 gallons | Minimum bill | \$ 6. | 6.65 | \$ 6.65 | S S | | 7.78 |
| 2,001 - 5,000 gallons | varies by | \$ 2. | 2.29 | \$ 2.29 | 8 | | 2.68 |
| over 5,000 gallons | meter size | | 2.20 | \$ 2.20 | \$ | | 2.57 |
| Customers | | | | 8,044 | 4 | 8, | 8,032 |

| дана алана на намери предуставувания поставления пост | | | | U | City of Milan | Milan | | | | | | |
|---|----|-----------|-------|-----------|---------------|---|---|--|----|--|----|--|
| | - | | | | Projections | ions | | ter engleben en einer eine eine eine eine eine ein | | eu. Alaka ili me seri ultu diji delik delik da me la nemenjinga kala dilak diselek | | An il a cinimina a manine pri Pri epiroje in epiroje in pri manje a na militari di distribui |
| | | | | | 1% | Growth rate | 9 | Growth rate | Ğ | Growth rate | S | Growth rate |
| | | Audited | حَ | Projected | | Projection | 1 | Projection | ď | Projection | à | Projection |
| Fiscal Year 6/30 | | 2008 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 |
| Water/sewer revenues | ₩ | 1,869,984 | \$ | 1,888,684 | | - | | 1,926,647 | ₩ | 1,945,913 | ₩. | 1,965,372 |
| Other revenues | ₩ | 282,166 | ₩ | 282,166 | | \$ 282,166 | ₩ | 282,166 | ₩ | 282,166 | ₩ | 282,166 |
| Proposed revenue increase | | | | | 22% | | | 423,862 | ₩ | 428,101 | 4 | 432,382 |
| Total Operating Revenues | ₩. | 2,152,150 | \$ 2, | 170,850 | | \$ 2,609,402 | 4 | 2,632,675 | ₩ | 2,656,180 | ₩ | 2,679,920 |
| Total Operating Expenses | ₩ | 2,430,257 | \$ 2, | 2,503,165 | 3% | \$ 2,578,260 | ₩ | 2,655,608 | ₩. | 2,735,276 | * | 2,817,334 |
| Operating Income | ₩ | (278,107) | 49 | (332,315) | | \$ 31,142 | ₩ | (22,933) | ₩ | (960'64) | ₩ | (137,414) |
| Interest Expense | ₩ | 4 | ₩ | | | | | \$0 | | \$0 | | \$0 |
| Change in Net Assets | ₩ | (278,107) | \$ | (332,315) | | \$ 31,142 | ₩ | (22,933) | ₩ | (960'62) | ₩ | (137,414) |
| Supplemental Information | | | | | | | | | | | | |
| Principal payment | ₩ | | | | | MANAGAMAN AND AND AND AND AND AND AND AND AND A | | | | | | |
| Depreciation | ₩ | 647,348 | ₩ | 647,348 | | \$ 647,348 | ₩ | 647,348 | ₩ | 647,348 | 4 | 647,348 |
| Water Rates | | | | | | | | | | | | |
| First 2,000 gallons | ₩ | 7.78 | | | | Analysis is such small stylement for males stylement at a construction of the such such such such such such such such | - | ANNEW PROPERTY OF THE PROPERTY | | | | |
| 2,001 - 5,000 gallons | ₩ | 2.68 | | | | | ļ | | | | | |
| 5,001 - 10,000 gallons | ₩ | 2.06 | | | | | | | | | | * |
| over 10,000 gallons | ₩ | 1.85 | | | | | | | | | | |
| Water Loss | | 8.16% | | | | | | | | | | |
| Sewer Rates | | | | | | Antonistico conservence e constante de serial mandre como como também de mandre de serial de serial de serial | | | | | | |
| irst 2,000 gallons | ↔ | 7.78 | | | | | | | | | | |
| 2,001 - 5,000 gallons | ₩ | 2.68 | | | | | | | | | | |
| over 5,000 gallons | ₩ | 2.57 | | | | | | | | | | |
| Cictomore | | 8.032 | | | | | | | | | | |



August 19, 2009

Post Office Box 109

1085 S. Second Street

Milan, Tennessee 38358

731-686-1537

Fax 686-0188

Ms. Joyce Welborn
Legislative Auditor
Comptroller of the Treasury
State of Tennessee
Division of Local Finance
Water & Wastewater Financing Board
505 Deaderick Street, Suite 1700
James K. Polk Office Building
Nashville, TN 37243-0274

RE: Annual Financial Report Milan Public Utilities

Fiscal Year Ended June 30, 2008

Dear Ms. Welborn:

In June 2007 the City of Milan took on the task of eliminating negative change in net assets for the water/sewer system. The projected budget for year ending June 30, 2008 indicated a negative change in net assets of \$529,636. To eliminate this deficit required a rate increase of 34% based on projected revenue of \$1,569,460.

In a two part increase 17% effective July 1, 2007 and 17% effective July 1, 2008 we hoped to get to a breakeven level or greater at June 30, 2009 knowing that expenses and revenues were a moving target and the second 17% increase would produce additional revenue.

The June 30, 2008 audit noted an increase of \$255,364 in sales revenue where we had projected \$266,808 and of course we recorded a negative change in net assets prior to capital contributions of \$278,107 in comparison to the prior year of \$428,858.

The second year 17% increase for June 30, 2009 unaudited indicates revenues of \$2,016,225 which is an increase of \$146,241 but falls short of the projected \$312,166 additional revenue. This shortfall of \$165,925 reflects a 12.1% (\$76,580) decrease in water sales and a 13.7% (\$104,698) decrease in sewer treatment sales in comparison to the prior year.

This reduction of gallons sold is reflected in our unaudited June 30, 2009 net assets remaining negative at \$152,031.

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AUG 2 4 2009

LOCAL FINANCE

Ms. Joyce Welborn August 19, 2009 Page 2

Our 2010 budget includes \$461,830 of grant revenue (CDBG) and net assets are projected to be positive by \$269,620.

Please note we have maintained expense levels, improved our water and sewer system while providing quality water, and remain good environmental stewards.

In conclusion the City of Milan feels we made significant progress to reduce negative assets at June 30, 2009 and will return to positive net assets with contributed capital at June 30, 2010. The City knows additional rate increases will be needed post June 30, 2010 with the intention of having positive net assets by June 30, 2012 and would ask for your concurrence.

Very truly yours,

David Scarbrough Superintendent

Enclosure

cc: Mayor/Board of Alderman

Thus sunovert

SUMMARY

- 17% water and sewer rate increase July 2007
- 17% water and sewer rate increase July 2008
- Reduced negative change in net assets prior to contributed capital from \$428,858 (June '07) to \$152,031 (June '09)
- Would have met goal of positive net assets if usage levels had remained constant
- Will return to positive net assets in 2010 with contributed capital
- Committed to rate increases in 2010 and 2011 with goal of positive net assets at June 30, 2012

| Auu | ted 2008 | Un-Auc | lited 2009 | Bud | get 2010 |
|-----|--|---|--|--|--|
| \$ | 1,869,984 | \$ | 2,016,225 | \$ | 1,957,538 |
| \$ | 282,166 | \$ | 247,466 | \$ | 249,949 |
| | | \$ | 18,167 | \$ | 461,830 |
| \$ | 2,152,150 | \$ | 2,281,858 | \$ | 2,669,317 |
| \$ | 2,430,257 | \$ | 2,433,889 | \$ | 2,399,697 |
| \$ | (278,107) | \$ | (152,031) | \$ | 269,620 |
| | - | | | | |
| \$ | (278,107) | \$ | (152,031) | \$ | 269,620 |
| \$ | 647,348 | \$ | 644,571 | \$ | 645,169 |
| | | -tu | | | |
| \$ | 7.78 | \$ | 9.10 | \$ | 9.10 |
| \$ | 2.68 | \$ | 3.14 | | 3.14 |
| \$ | 2.06 | \$ | 2.41 | | 2.41 |
| \$ | 1.85 | \$ | 2.16 | \$ | 2.16 |
| | | | | | |
| \$ | 7.78 | \$ | 9.10 | \$ | 9.10 |
| \$ | 2.68 | \$ | 3.14 | | 3.14 |
| \$ | 2.57 | \$ | 3.01 | \$ | 3.01 |
| | \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | \$ 1,869,984 \$ 282,166 \$ 2,152,150 \$ 2,430,257 \$ (278,107) \$ (278,107) \$ 647,348 \$ 2.68 \$ 2.06 \$ 1.85 | \$ 1,869,984 \$ \$ 282,166 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | \$ 1,869,984 \$ 2,016,225 \$ 247,466 \$ 18,167 \$ 18,167 \$ 2,430,257 \$ 2,433,889 \$ \$ (278,107) \$ (152,031) \$ \$ (278,107) \$ \$ (152,031) \$ \$ 647,348 \$ 644,571 \$ \$ 2.68 \$ 3.14 \$ \$ 2.06 \$ 2.41 \$ \$ 1.85 \$ \$ 2.16 \$ \$ 7.78 \$ 9.10 \$ \$ 2.68 \$ 3.14 | \$ 1,869,984 \$ 2,016,225 \$ \$ \$ 282,166 \$ 247,466 \$ \$ 18,167 \$ \$ \$ \$ 2,430,257 \$ \$ 2,433,889 \$ \$ \$ \$ \$ (278,107) \$ \$ (152,031) \$ \$ \$ (278,107) \$ \$ (152,031) \$ \$ \$ \$ 647,348 \$ \$ 644,571 \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ 2.06 \$ \$ 2.41 \$ \$ \$ 1.85 \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 2.68 \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ \$ 3.14 \$ \$ \$ \$ |

Water/Sewer Usage Comparison

| Water | June 30, 2008 Gallons Sold | June 30, 2009 Gallons Sold | Difference | Cost per 1000 Gallons | Reduced Revenue |
|-----------------|-------------------------------|-------------------------------|------------|--------------------------|--------------------|
| Residential | 202,920,900 | 193,108,400 | 9,812,500 | \$2.16 | (\$21,195) |
| Non-Residential | 125,958,300 | 100,317,200 | 25,641,100 | \$2.16 | (\$55,385) |
| TOTAL | 328,879,200 | 293,425,600 | 35,453,600 | | (\$76,580) |

| Sewer | June 30, 2008 Gallons Sold | June 30, 2009 Gallons Sold | Difference | Cost per 1000 Gallons | Reduced Revenue |
|-----------------|-------------------------------|-------------------------------|------------|--------------------------|--------------------|
| Residential | 179,228,600 | 170,670,400 | 8,558,200 | \$3.01 | (\$25,760) |
| Non-Residential | 110,079,400 | 83,854,300 | 26,225,100 | \$3.01 | (\$78,938) |
| TOTAL | 289,308,000 | 254,524,700 | 34,783,300 | | (\$104,698) |

WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

Town of Bulls Gap, Hawkins County

Mayor:

Robin Horner

Customers:

258 sewer

The Town of Bulls Gap has been experiencing a negative change in net assets for the last three fiscal years in its sewer collection system according to the information contained in audited financial statements. A grinder pump system serves the Town with the waste being sent to Mosheim for treatment.

The sewer rates as shown in the June 2008 audit are:

| | <u>Inside</u> | <u>Outside</u> |
|------------------------------|---------------|----------------|
| Minimum bill (2,000 gallons) | \$18.00 | \$24.00 |
| Over 2,000 gallons | \$ 4.50 | \$ 6.50 |
| Well water (flat rate) | \$27.34 | \$34.00 |

Most of the water is provided by Russellville –Whitesburg Utility District, however, Persia Utility District has a small number of customers within the Town limits. All of the Russellville-Whitesburg customers in town have sewer service and none of the Persia customers.

In the past, the Town has had some fairly serious infiltration and inflow (I & I) problems. Mayor Horner believes that the problems have been corrected.

There is an annual transfer made from the General Fund to the Sewer Fund. During FY07 and FY08 that transfer was for \$75,000. The transfer for FY09 is budgeted for \$95,000. The projected loss for FY09 is still estimated at \$20,000. The Mayor hopes to transfer \$120,000 in FY10. Since all of the customers of the sewer system are inside the Town limits and the General Fund has plenty of money, the Town has no plans to raise the rates. They instead choose to supplement the sewer system with General Fund transfers.

It is suggested that the Town review its costs to determine if the amount being transferred was justified or should be increased or decreased. It was also suggested that MTAS be contacted about a rate study. Staff has also suggested that the Town contact the Division of Municipal Audit about including the sewer system as a department of the General Fund.

The town officials should consider paying off a \$50,000 (4.75%) debt with available funds. The current system is approximately 20 years old and about the end of the projected life of a sewer grinder pump. That means that major expenses could be forthcoming in the very near future.

A copy of the Town's plan is attached for your review.

Staff recommends that the Board endorse the actions of the Town of Bulls Gap.

| TOW | N OF | BULLS GAP | | | | |
|--|--------------|---|----------------|----------|--------------------|---------------------------------------|
| H | ISTO | RY FILE | | | | |
| | - | Audited | | Audited | | Audited |
| Fiscal Year June 30 | | 2006 | | 2007 | | 2008 |
| Sewer revenues | \$ | 125,978 | \$ | 132,096 | \$ | 120,493 |
| Other revenues | \$ | 113 | <u>₹</u> \$ | 113 | \$ | 120,793 |
| General Fund Transfer | \$ | 69,872 | _₽ \$ | 75,000 | 3 \$ | 75,000 |
| General Fully Transfer | P | 09,072 | ₽ | 73,000 | ₽ | 75,000 |
| Total Operating Revenues | \$ | 195,963 | \$ | 207,209 | \$ | 195,493 |
| Total Operating Expenses | \$ | 202,575 | \$ | 206,891 | \$ | 232,145 |
| | <u> </u> | | | | | |
| Operating Income | \$ | (6,612) | \$ | 318 | \$ | (36,652) |
| Interest Expense | \$ | 3,229 | \$ | 2,998 | \$ | 2,756 |
| Change in Net Assets | \$ | (9,841) | \$ | (2,680) | \$ | (39,408) |
| Supplemental Information | | 77. T. T. T. W. S. C. | | | | |
| Principal payment | \$ | 4,743 | \$ | 4,972 | \$ | 5,213 |
| Depreciation | \$ | 66,082 | \$ | 68,937 | \$ | 70,244 |
| Sewer Rates | - | | | | | · · · · · · · · · · · · · · · · · · · |
| Inside rates | | | | | | |
| 0 - 2,000 gallons | \$ | 18.00 | \$ | 18.00 | \$ | 18.00 |
| Over 2,000 gallons | \$ | 4.50 | \$ | 4.50 | \$ | 4.50 |
| Well water | \$ | 27.34 | \$ | 27.34 | \$ | 27.34 |
| Outside Rates | T | | <u> </u> | | <u> </u> | |
| 0 - 2,000 gallons | \$ | 24.00 | \$ | 24.00 | \$ | 24.00 |
| Over 2,000 gallons | \$ | 6.50 | \$ | 6.50 | \$ | 6.50 |
| Well water | \$ | 34.00 | \$ | 34.00 | \$ | 34.00 |
| Other utility districts per 1000 gallons | \$ | 8.00 | \$ | 8.00 | \$ | 8.00 |
| Sewer Tap Fees | | | | | | |
| Grinder pump | \$ | 3,000.00 | \$ | 3,000.00 | \$ | 3,000.00 |
| Small gravity line | \$ | 800.00 | \$ | 800.00 | \$ | 800.00 |
| Large gravity line | \$ | 1,500.00 | \$ | 1,500.00 | \$ | 1,500.00 |
| Customers | | 258 | | 258 | | 258 |

| | | ۵ | Projections | 2 | | | | | | |
|--------------------------------|----------|---|-------------|-------------|---------|-------------|-----------|---|-----|-----------------|
| | | vidarena viren mila kapana nekana maraka alembarakan ini kapana kapana kapana kapana kapana kapana kapana kapan | | 2 | - | | | | | |
| | | | %0 | Growth rate | rate | Growth rate | - | Growth rate | Gro | Growth rate |
| i | Audited | Projected | | Projection | ion | Projection | | Projection | Pro | Projection |
| Fiscal Year June 30 | 2008 | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
| \$ | 120,493 | \$ 120,493 | | | 120,493 | \$ 120,493 | | 120,493 | ₩ | 120,493 |
| Other revenues \$ | 1 | ا د | | ₩ | 1 | \$ | 1 | l. | ₩ | 1 |
| ansfer \$ | 75,000 | \$ 75,000 | | | 75,000 | | | 75,000 | ₩ | 75,000 |
| | | | 45% | | 54,222 | \$ 54,222 | 2 \$ | 54,222 | ₩ | 54,222 |
| Total Operating Revenues \$ 19 | 195,493 | \$ 195,493 | | \$ 249,715 | 715 | \$ 249,715 | | 249,715 | _ | 249,715 |
| Total Operating Expenses \$ 23 | 232,145 | \$ 239,109 | 3% | \$ 246,282 | 282 | \$ 253,671 | 4 | 261,281 | 44 | 269,119 |
| Operating Income \$ (. | (36,652) | \$ (43,616) | | \$ 3, | 3,433 | (3,956) | \$ (9 | (11,566) | 4 | (19,404) |
| Interest Expense \$ | 2,756 | \$ 2,513 | | \$ 2, | 2,248 | \$ 1,970 | \$ | 1,678 | 40 | 1,372 |
| Change in Net Assets \$ (3 | (39,408) | \$ (46,129) | | ., <u> </u> | 1,185 | \$ (5,926) | \$ | (13,244) | ₩. | (20,776) |
| Supplemental Information | | | | | | | | | | |
| | 5,213 | \$ 5,467 | | \$ 5, | ,732 | \$ 6,010 | - | 6,302 | 8 | 809'9 |
| \$ | 70,244 | \$ 70,244 | | \$ 70, | 70,244 | \$ 70,244 | 4 | 7 | 8 | 70,244 |
| Sewer Rates | | | | | | | - | | | |
| Inside rates | | | | | | | | | | |
| 0 - 2,000 gallons \$ | 18.00 | | | | | | | | | |
| Over 2,000 gallons \$ | 4.50 | | | | | | | | | |
| | 27.34 | | | | | | | | | |
| Outside Rates | | | | | | | | | | |
| | 24.00 | | | | | | - | | | |
| Over 2,000 gallons \$ | 6.50 | | | | | | | n - pharmachan agus an an an an ann an ann an an an an an a | | |
| Well water \$ | 34.00 | | | | | | | | | |
| tricts per 1000 | 8.00 | | | | | | | | | |
| Sewer Tap Fees | | | | | | | | | | |
| æ \$ | 3,000.00 | | | | | | | | | |
| Small gravity line \$ 1 | 800.00 | | | | | | | | | |
| \$ | 1,500.00 | | | | | | | | | |
| Customers | 258 | | | | | | | | | *************** |

Town of Bulls Gap

P. O. Box 10, 139 South Main Bulls Gap, Tennessee 37711 Phone (423) 235-5216

STATE OF TENNESSEE
DIVISION OF LOCAL FINANCE
WATER AND WASTEWATER FINANCING BOARD
ATTENTION JOYCE WELBORN, BOARD COORDINATOR
SUITE 1700 JAMES K. POLK STATE OFFICE BUILDING
505 DEADERICK STREET,
NASHVILLE, TENNESSEE 37243-0274

Dear Joyce Welborn:

The Town of Bulls Gap, Tennessee has been reported to the Water and Wastewater Financing Board as being financially distressed based on a negative change in net assets for two consecutive years in its sewer system.

The Water and Wastewater Financing Board has scheduled a meeting on September 10, 2009 at 10:00 am in Room 31 of the Legislative Plaza. I will not be attending but have detailed our plan below to address the financially condition of our sewer system at that time.

- (1) During fiscal year ending June 30, 2009 we moved all payroll costs and benefits of sewer fund to General Fund which amounted to around \$80,035.00 during 2008 fiscal year. We amended budget in June 2009 to increase funding from General fund to Sewer fund in amount of \$20,000.00. This is increase of \$25,035.00 in funding in 2009 over 2008 fiscal year.
- (2) The original budget for fiscal year ending June 30, 2010 included transfer of 25,000 and all payroll and benefits are paid out of General Fund. The budget has been amended to fund additional \$ 15,000 to fund study of capacity of sewer system. We will amend budget to fund additional \$ 30,000 transfer from General Fund to Sewer fund. This is increase of \$ 80,000 over 2008 fiscal year. We have also applied for grant to upgrade sewer system from pumps to gravity flow system.
- (3) The budget for 2011 and 2012 will need to be increased from \$55,000 in transfers to \$60,000 and \$65,000 respectively while we are working to change system to gravity flow. The payroll and benefits will continue to be paid by General fund.
- (4) The General Fund Undesignated Fund Balance on June 30, 2008 \$ 326,344 or 118 percent of General Fund expenditures. We expect to maintain the General Fund Fund Balance at around \$ 300,000 in next few years.

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- (5) In summary approximate funding (2008) \$ 75,000, (2009) to \$ 100,035, (2010) to \$ 150,035 which included one time money of \$ 15,000, (2011) \$ 140,035, (2012) to \$ 145,035.
- (6) At present time the Board of Alderman have elected to fund increased cost out of General fund instead of increasing sewer rates.

Robin Horner, Mayor

August 18, 2009

WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

Town of Gibson, Gibson County

Mayor:

Eddie Ellis

Customers:

200 water and sewer

The Town of Gibson has been reported as having a negative change in net assets for at least five consecutive years according to the information contained in audited financial statements. Previously, the Town was exempt from the jurisdiction of the Board under the debt to equity exemption. That exemption was eliminated by Public Chapter 72 of 2009.

The last audit on file with the Division of Municipal Audit was for the year ended June 30, 2007. The rates as shown in the FY 2007 audit are:

First 3,000 gallons

\$13.50 minimum bill

Over 3,000 gallons

\$ 2.50 per thousand gallons

Water loss

18.052%

Water and sewer rates are equal.

The Town has a maintenance fee for the water and sewer system which was recently increased from \$6.00 per month to \$20.00 per month. The fee is supposed to be for the payment of debt. The Town has not submitted a budget to the Division of Local Finance since fiscal year 2004. Staff has received some complaints about the fee increase from customers.

Staff projects a revenue increase of 40% (\$34,830) will be needed. The increase of maintenance fee is projected to generate approximately \$33,600 in revenue. Staff also suggested that the Town contact MTAS for assistance with a rate review. It is extremely hard to make projections with an older audit, so staff recommends that the Board endorse the actions of the Town and strongly urge them to obtain an independent evaluation of their rate structure.

The new mayor, Eddie Ellis, was elected in November 2008 after the previous mayor served for twenty plus years. He is learning new things every day and making some hard decisions.

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|--------------------------|----|--------------|---|---|----------------|-----------------|
| | Н | ISTORY FIL | .E | | | |
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| | | Audited | | Audited | | Audited |
| Fiscal Year 6/30 | | 2005 | | 2006 | | 2007 |
| Water/sewer revenues | \$ | 83,441 | \$ | 84,202 | \$ | 87,075 |
| Other revenues | \$ | 162 | \$ | 11 | \$ | 9 |
| Total Operating Revenues | \$ | 83,603 | \$ | 84,213 | \$ | 87,084 |
| Total Operating Expenses | \$ | 100,943 | \$ | 95,539 | \$ | 111,714 |
| Operating Income | \$ | (17,340) | \$ | (11,326) | \$ | (24.620) |
| Interest Expense | \$ | 2,673 | \$ | 2,334 | \$ | (24,630) 606 |
| Change in Net Assets | \$ | (20,013) | \$ | (13,660) | ф \$ | (25,236) |
| | | (=0/0±0) | Ψ | (15,000) | 7 | (23,230) |
| Supplemental Information | | | | | | |
| Principal payment | \$ | 9,260 | \$ | 9,390 | \$ | 8,845 |
| Depreciation | \$ | 26,579 | \$ | 26,658 | \$ | 26,765 |
| Water Rates | | | | *************************************** | | |
| First 3,000 gallons | \$ | 13.50 | \$ | 13.50 | \$ | 13.50 |
| Over 3,000 gallons | \$ | 2.50 | \$ | 2.50 | \$ | 2.50 |
| Water Loss | | | ······ | | T | 18.052% |
| Sewer Rates | | | *************************************** | | | |
| First 3,000 gallons | \$ | 13.50 | \$ | 13.50 | \$ | 13.50 |
| Over 3,000 gallons | \$ | 2.50 | \$ | 2.50 | \$ | 2.50 |
| Customers | | | | | 7 | 200 |

| | | | | Ę | Town of Gibson | Gibs | noi | | | | | | |
|---------------------------------|----|----------|----|-----------|--|------|--|----|-------------|---------------|--|---------------|-------------|
| | | | | | Projections | tion | | | | | | | |
| | | | | | The state of the s | | | | | | | | |
| | | | | | %0 | | Growth rate | Ō | Growth rate | ଔ | Growth rate | Ġ | Growth rate |
| | _ | Audited | ٦ | Projected | | PTC | Projection | ٥ | Projection | ď | Projection | 4 | Projection |
| Fiscal Year 6/30 | | 2007 | | 2008 | | | 2009 | | 2010 | | 2011 | | 2012 |
| Water/sewer revenues | ₩ | 87,075 | ₩ | 87,075 | | ₩ | 87,075 | w | 87,075 | ₩ | 87,075 | W | 87,075 |
| Other revenues | ₩ | 6 | ₩ | 10 | | ₩ | 10 | ₩ | 10 | ₩ | 10 | vs | 10 |
| | | | | | 40% | ₩ | 34,830 | ₩ | 34,830 | ₩ | 34,830 | ₩ | 34,830 |
| Total Operating Revenues | ₩ | 87,084 | ₩ | 87,085 | | ₩ | 121,915 | ₩ | 121,915 | ₩ | 121,915 | ₩ | 121,915 |
| Total Operating Expenses | ₩ | 111,714 | ₩. | 115,065 | 3% | ₩ | 118,517 | ₩ | 122,072 | ₩ | 125,735 | () | 129,507 |
| Operating Income | ₩ | (24,630) | ₩ | (27,980) | | ₩ | 3,398 | ₩ | (157) | v) | (3,820) | v | (7,592) |
| Interest Expense | ₩. | 909 | ₩ | 1,482 | | | \$1,249 | _ | \$719 | - | \$657 | - | \$510 |
| Change in Net Assets | ₩ | (25,236) | ₩ | (29,462) | | ₩ | 2,149 | ₩ | (876) | ₩ | (4,477) | ₩. | (8,102) |
| Supplemental Information | | | | | | | | | | | Overtice of the Control of the Contr | | |
| Principal payment | ₩. | 8,845 | ₩ | 9,173 | | ₩. | 5,696 | ₩. | 2,977 | 4 | 2,112 | 8 | 2,258 |
| Depreciation | ₩ | 26,765 | ₩ | 26,765 | | ₩ | 26,765 | ₩ | 26,765 | ₩ | 26,765 | ₩ | 26,765 |
| Water Rates | | | | | | | | | | | | | |
| First 3,000 gallons | ₩. | 13.50 | | | | - | | | | | | | |
| Over 3,000 gallons | ₩. | 2.50 | | | | | | | | | | | |
| Water Loss | | 18.052% | - | | | | | | | | | | |
| Sewer Rates | | | - | | | | | | | | | | |
| First 3,000 gallons | ↔ | 13.50 | | | | | THE REAL PROPERTY OF THE PROPE | | | | | | |
| Over 3,000 gallons | છ | 2.50 | | | | | Michael Central Addition Villa Addition or security | | | | | | |
| Customers | | 200 | | | | | | | | | | | |

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| | | PROPO | SED BU | DGET FOR | 2000 2010 | |
| | | | | TOK! | 2003-2010 | |
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| REVENUE | | | | | | |
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| LOCAL TAXES | | | | | | |
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| 31100 PROPERTY | TAVES | | | | | |
| 31300 PENALTY 8 | INTEREST | | | | 30,000,00 | |
| 31500 AD VALORE | TATAV | | | | 300.00 | |
| 31600 LOCAL SAL | | | | | 5000:00 | |
| 31000 LOCAL SAL | ES TAX | | | | 20000.00 | |
| 31710 WHOLESAL | E BEER TAX | | | | 9500.00 | |
| 31800 BUSINESS | TAX | | | | 1000,00 | <u> </u> |
| | | | | | 1000100 | |
| TOTAL L | OCAL TAXES | | | | 105.800:00 | |
| | | | | | 103,00.0G | |
| INTERGOVERNMEN | ITAL REVENU | E | | | | |
| 33596 CABLE FRAN | CHISE FFFS | | | | 715- | |
| 33320 TVA PAYME | NT | | | | 2100.00 | |
| 33510 STATE SAL | ES TAX | | | | 2500.00 | |
| 33520 STATE INCO | DME TAY | | | | 29000,00 | |
| 33530 STATE BEE | D TAY | | | | 700.00 | |
| 33540 TELECOMMU | NICATIONS | | | | Z00:00 | |
| 22552 CITY OTDER | NICATIONS | | | | -0- | |
| 33552 CITY STREE | 15 & TRANSF | ORTAT | ON | | 900.00 | |
| 33593 COPRORAT | E EXCISE TAX | (| | | 100.00 | |
| 33594 TN POLIC | CE OFFICER S | UPPOR' | Γ | | -0- | |
| 33597 CITY STI | | | | | 5000.00 | |
| TOTAL IN | ITERGOVERN | MENTAL | REVEN | IUE | 40,50,00 | |
| | | | | | 10100,00 | |
| CHARGES FOR SER | VICES | | | | | |
| 34123 FEES & CON | MISSIONS | | | | 600.00 | |
| 34320 FIRE SERVI | CE SUBSCRIP | TION | | | | |
| TOTAL C | HARGES FOR | SERVIC | FS | | 100.00 | |
| | | <u> </u> | | | 700:00 | |
| 35110 FINES | | | | | | |
| | | | | | 106,000.00 | |
| | | | | | | |
| OTHER REVENUE | | | | | | |
| 36300 SALE OF EQU | IDTMENT | | | | | |
| 36990 MISCELLANE | | | | | | |
| 36003 CAN DONATIO | 200 | | | | 500,00 | |
| 36992 GYM DONATIO | DNS & USE | | | | 100.00 | |
| 37910 INTEREST INC | OME | | | | | |
| SALE OF REAL ESTA | (IE | | | | | |
| TOTAL OTHER REVE | NUE | | | | 600.00 | |
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| TOTAL RE | EVENUE | | | | 213,600,00 | |
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| | ALARIES | | | | 2400,00 | |
| | ALARY JUDO | \ \E | | | 40,300.00 | |
| | OARD PER D | | MANOE | | 1100:00 | |
| 41101 B | OSPITALIZA | TION INCLU | VANCE | | 250.00 | |
| 41210 TI | OSTAGE & B | OV DENT | KANCE | | 4500.∞ | |
| | GAL NOTIC | | | | 550,00 | |
| 41239 D | | | <u> </u> | | | |
| | TILITITES & | TELEBUON | | | 500.00 | |
| | ROFESSION | | E | | 15000.00 | |
| | | | | | 3600.00 | |
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| | ISCELLANEC | | | | 3800.00 | |
| | FFICE SUPP | | | | 750,00 | |
| | PERATING S | | | | 1000.00 | |
| 41325 | CITY STICK | ERS | | | 275.00 | |
| | SURANCE | | | | 25000.00 | |
| | CCOUNTING | | | | 3000.00 | |
| | DEPENDEN' | | | | 7600,00 | |
| 41620 | INTEREST | EXPENSE | | | | |
| 41630 | PENALTIES | | | | | |
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| | YROLL TAX | ES | | | 7000.00 | |
| 41331 GA | | | | | | |
| | TOTAL GEN | IERAL GOV | ERNME | NT | 112,125,00 | |
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| POLICE E) | KPENDITURE | S | | | | |
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| | LARY POLIC | | | | 69,160,00 | |
| 42210 HC | OSPITALIZAT | TON INSUF | RANCE | : | 4,000,00 | |
| | DMMUNICAT | ION CENTE | R | | 2500.00 | |
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| | YROLL TAX | | | | 2500,00 | |
| | DEBT SERV | ICE | | | 1 | |
| | UNIFORMS | | | | 400.00 | |
| | TRAINING | | | | 1000,00 | |
| 42240 | EQUIPMENT | | | | 1000.00 | |
| | | | | | 1000100 | |
| | TOTAL POLI | CE EXPEN | DITURE | S | 96,760.00 | |
| | | | | - GENERAL FUNI |) 761/60.00 | |
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| | ENDITURES | | | | | | |
| 4 | grt Suc | LTRUCK |) | | | 1239.07 | |
| 43111 V | OLUNTEER | FIREMAN | | 1 | | 1000,00 | |
| 43260 RI | EPAIRS & N | MAINTENAN | ĊE | | | 500.00 | |
| | ISCELLANE | | | <u> </u> | | 300.00 | <u> </u> |
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| 43620 | | EXPENSE | <u> </u> | | | | |
| | HOTAL FIF | RE EXPEND | ITURES | | | 3589.07 | |
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| HIGHWAY | S & STREE | TS | | | | | |
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| 44100 SA | LARY-HIC | 3HWAYS & | STREET | Ś | | | |
| 44210 H | OSPITALIZA | TION INSU | RANCE | Ť | | | |
| 44260 RF | PAIRS & M | AINTENAN | CF | | | C.A = : | |
| | SCELLANE | | T | | | 500.00 | |
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| 44331 G/ | | <u> </u> | ļ | | <u> </u> | | |
| | YROLL TA | XES | | | 1 | | |
| - | W SIGNS | | | | | 150.00 | |
| 44996 | DEBT SER | | | | | | |
| | TOTAL HIC | 3HWAYS & | STREET | S | | 450.00 | |
| | | T T | | | | 430.00 | |
| TOTAL EX | PENDITUR | ĖS | | | | 2/3/21 | |
| | 1 | | | | | 213,124,00 | |
| | EXCESS | F REVENU | OVED | CHAIDE | <u> </u> | | |
| | EXPENDIT | | OVER | UNDER | () | 476.00 | |
| | EXPENDIT | UKES | | | | | |
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| | | TOWN OF | GIBSON- | DRU | 3 FUND | | |
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| REVENUE | | | | | | | |
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| 35140 DR | RUG FUND I | REVENUE | | | | 1000 - 0 | |
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| 37910 IN SET OPERATIN 62261 BA 62320 OF 62700 ED 62800 DR 62900 CA | TEREST INC T ASIDE FIN G EXPENSI NK CHARG PERATING S PUCATION RUG ENFOR PITAL OUT | COME NGER PRINT ES ES ES SUPPLIES CEMENT LAY | | | | | |
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| 37910 IN SET OPERATIN 62261 BA 62320 OF 62700 ED 62800 DR 62900 CA | TEREST INC T ASIDE FIN G EXPENSI NK CHARG PERATING S PUCATION RUG ENFOR PITAL OUT | COME NGER PRINT ES ES SUPPLIES CEMENT LAY PENDITURE | S | | | 1000.00 | |
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| 37112 S | EWER REV | 'ENUE | | | | | |
| | ATER RIG | | | | | 52,000,00 | |
| | ENALTIES | | | | | 150.00 | |
| | ISCELLANI | =ÒUS | | | | 1800.00 | ļ |
| | AP FEES | | | | ļ | 80.00 | <u> </u> |
| 37310 C | ONTRIBLIT | ED CAPITAI | BAAINIT | <u></u> | | | |
| 37010 U | ITEREST IN | LCOME | - MAIN I | <u> </u> | | 18,500,00 | |
| LOAN | CACO COO C | COME | <u> </u> | | | | |
| LOAN | \$ 120,000.00 | CREDIT L | INE | | | 30,000.00 | |
| | TOTAL RE | EVENUE | | <u> </u> | | 159,250.00 | |
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| OPERATIF | G EXPENS | | <u> </u> | | | | |
| | TESA | | | | | 7660.60 | |
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| 52210 H | OSPITAL/D | ENTAL INSU | JRANCE | | | 12,000,00 | |
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| 52240 U | | | T | | | 8,000.00 | |
| 52250 LA | | | | | | 5000.00 | |
| 52260 RI | PAIRS & N | AINTENAN | ĊE | † | | | |
| 52299 MI | SCELLANE | OUS | T | <u> </u> | | 4000.00 | |
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| 52331 G/ | | | | | | 500.00 | |
| | HEMICALS | | | | | 3500,00 | |
| | COUNTING | \$ | | | | 10,000.00 | |
| | DEPENDEN | | | | | 2600.00 | |
| | PRECIATION | | | | τ | 2600.00 | |
| 52620 IN | | | | | | 27,000.00 | |
| | YROLL TA | YES | | | | 2500.00 | |
| | D DEBT EX | | | | | 3000,00 | |
| | INSURANC | | <u> </u> | | | | |
| 52610 PEN | AI TIES | <u> </u> | | | | | |
| <u>020101 E14</u> | TOTAL EV | PENDITURE | <u> </u> | | · · · · · · · · · · · · · · · · · · · | | |
| | HOTAL EX | PENDITURE | 3 | | | | |
| | DAVACNE | ONLOAN | | | | | |
| - | PAYMENT | | 1728.00(| | | 20,736.00 | |
| | | | GRAND | TOTAL | | 158,8860 | > |
| | | REVENUE | OVER EX | (PENDI) | URES | 364,00 | |
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| REVENUE | | | <u> </u> | | | 30,000,00 | ····· |
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| SAKBAGE | REVENUE | | | | | | |
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| SARBAGE | EXPENSE | | | | | 30000,00 | |
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| | | TOWN OF | SIBSON- | -STATE | STREET A | in — | |
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| | and the state of t | PROPOSED | BUDGE | TEOR | 009-2010 | | ···· |
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| 33332 IN | | | <u></u> | | | | |
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| OPERATIN | IG EXPENS | ES | | | | 14,700,00 | |
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| 43241 S1 | REET LIGH | ITS | | | | 4,000.00 | |
| 43260 RE | PAIRS & M | <u> AINTENAN</u> | CE | | | | |
| | YROLL TAX | | | | | 700.00 | |
| 43261 BA | NK CHARG | ES | | | | 100.00 | |
| | | | | | | | |
| | TOTAL EXP | PENDITURI | ES | T | | 14,760.00 | |
| | | | | 1 | | 1 /1/100.00 | |
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| | | TOWN OF | GIBSON | PARK | AND RECR | EATION FUND | |
| | | STILL ON | HOLD | T | | | |
| REVENUE | | | T | | | | |
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| 35200 | DONATION | S | | | | | |
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| | | | TOTAL | REVEN | IIE | | |
| | | | | | <u> </u> | | - |
| EXPENSES | | | | | | | ļ |
| 72261 | BANK CHA | RGES | | | | | |
| | SUPPLIES | | | | | | |
| | CAPITAL O | UTLAY | | <u> </u> | | | |
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WATER AND WASTEWATER FINANCING BOARD Case Study

Case:

City of Millington, Shelby County

Mayor:

Richard Hodges

Customers:

2,419 Residential and 485 Commercial Water

Water Loss:

11.425%

The City of Millington has been experiencing a negative change in net assets for the last four fiscal years according to the information contained in audited financial statements.

Millington is the home to the Memphis Naval Air Station (NAS), the largest inland naval base in the world. Its existence dates back to World War I when the U.S. Army created Park Field as a training ground for air and ground crews. The navy's presence began in 1942 when the Park Field site and adjacent areas became first a Naval Reserve Air Base, then a Naval Air Station and finally, in 1949, Naval Air State Memphis. There are currently about 7,000 personnel associated with the NAS. The NAS has its own sewer system, but purchases water from the City.

Because of the large military presence, the City has had some drastic changes in the last several years. The type of operation of the NAS has changed and, therefore, the type of personnel, jobs and income. Only about 50% of the capacity of the two water plants are being used. (Sewer capacity is about 45%). The rate study prepared by MTAS addresses both water and sewer rates and the City has adjusted the rates accordingly.

Because of the large input of federal funds into the Millington system to provide for the NAS, the sewer system falls previously fell under an exemption in TCA 68-221-1010 (a)(1).

In July 2008, the Board endorsed the actions of the City which included rate increases in both water and sewer in 2008, 2009 and 2010.

Since that time, the City has elected a new mayor and hired a new finance director. They reviewed internal records, made some changes and are requesting relief from the required increases.

City officials will be at the Board meeting to explain the attached proposal and answer any questions of the Board.

| | | CITY OF MILLINGTON | MILLI | NGTON | | CONTROLLED TO CONTROL | | DESTRUCTION OF THE PROPERTY OF | | |
|--------------------------|----|--------------------|-------|--|----|---|---------------|--|----|--|
| | | HISTORY FILE | ORY | ¥ | | | | | | en e |
| | | Audited | | Audited | | Audited | | Audited | | Audited |
| June 30 | | 2004 | | 2005 | | 2006 | | 2007 | - | 2008 |
| Water revenues | ₩ | 524,594 | 4 | 514,891 | w | 539,247 | ₩ | 778,716 | ₩ | 747,831 |
| Other revenues | ₩ | 233,435 | ₩ | 142,916 | 49 | 103,898 | ₩ | 74,327 | ₩ | 49,180 |
| Capital contributions | | | | And the second s | | | | | - | 33830 |
| Total Revenues | ₩. | 758,029 | ₩ | 657,807 | ₩. | 643,145 | ₩. | 853,043 | ₩. | 830,841 |
| Total Operating Expenses | • | 714,237 | ₩ | 957,504 | ₩ | 938,734 | ₩ | 1,021,144 | 4 | 1,062,025 |
| Operating Income | 4 | 43,792 | ₩. | (299,697) | ₩ | (295,589) | ₩ | (168,101) | ₩ | (231,184) |
| Interest Expense | ₩ | | ₩ | 47,517 | ₩ | 49,792 | 4 | 54,955 | ₩ | 40,964 |
| Change in net assets | ₩. | 43,792 | 4 | (347,214) | 49 | (345,381) | ₩. | (223,056) | ₩ | (272,148) |
| Supplemental Information | | | | | | | | | | |
| Depreciation | ₩ | 150,508 | ₩ | 256,667 | 4 | 252,184 | 4 | 300,379 | 4 | 312,965 |
| Water Rates | | | | | | | | | | |
| First 2,000 gallons | | | | | ₩ | 6.00 | ₩ | 6.00 | 49 | 9.00 |
| Over 2,000 gallons | | | | | ₩. | 2.00 | (A | 2.00 | 49 | 2.00 |
| First 3,000 gallons | ₩ | 5.00 | ₩ | 5.00 | | | | | | |
| 3,001 - 10,000 gallons | ₩ | 1.30 | ₩ | 1.30 | | | | | | 100 |
| 10,001 - 25,000 gallons | ₩ | 1.35 | ₩ | 1.35 | | | | | | |
| 25,001 - 50,000 gallons | ₩ | 1.40 | ₩ | 1.40 | | | | | | |
| over 50,000 gallons | ₩ | 1.45 | \$ | 1.45 | | | | | | |
| customers | | 2,943 | | 2,943 | - | | | | | |
| Water Loss | | | | | | | - | | | /44 ADEO |



BUDGET PROPOSAL TO ALEVIATE DISTRESSED WATER & WASTEWATER FUNDS

Prepared by: Bruce Rasmussen Finance Director City of Millington June 5, 2009



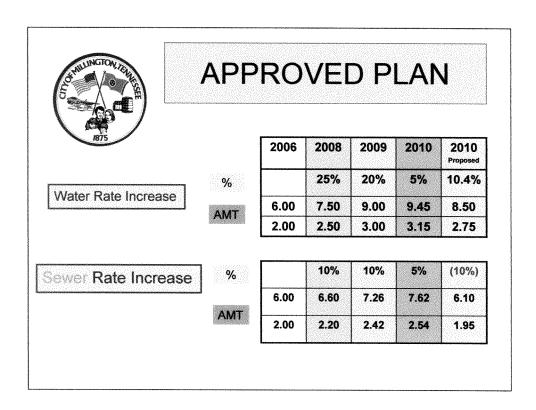
BACKGROUND

- July 10, 2008 WWFB approved Millington Plan to eliminate Distressed Condition
- 2008-2009 Economy Stressed
- Jan 1, 2009 Mayor Hodges assumes office. New Finance Director appointed.

In July 2008, Mayor Jones met with the WWFB to propose a plan to eliminate the current distressed condition fo the Millington Water & Wastewater Funds. The WWFB approved the plan during the Board meeting on July 10, 2008.

Since the approval of the plan, several major events have occurred.

- (1) The economy of the Nation has taken a major dive impacting everyone.
- (2) Millington held an election in Sep 08. Mayor Richard Hodges defeated Mayor Jones and assumed office on Jan 1, 09.
- (3) Mayor Hodges appointed Bruce Rasmussen as the new Finance Director for the city.



This is a chart of the approved plan by the WWFB in July 2008.

Our proposed changed is highlighted in tan.

In Nov 08 the rates were increased 25% for Water & 10% for Sewer. The rates for 2008 are the current rates. The rates proposed rates for 2010 will go into affect in Aug 09.

The first row in the amount is for the first 2000 gallons.

The second row in the amount is for each addition 1000 gallons.



OPERATING REVENUE

Water Fund

Metered
Sales
Total
Exp

| | 2007 | 2008 | 2009 Projected | 2010 Proposed |
|---------|----------------------|----------------------|----------------------|------------------------|
| | 778,716 | 747,831 | 811,443 | 990,583 |
| es o | 820,069 1,021,144 | 787,761 1,062,025 | 863,205 1,033,607 | 1,047,083 1,046,995 |

Sewer Fund

Metered Sales

Total Sales

| 1,092,680 | 1,158764 | 1,136,756 | 1,278,200 |
|-----------|-----------|-----------|-----------|
| 1,111,604 | 1,177,001 | 1,168,467 | 1,321,348 |
| 1,279,944 | 1,326,574 | 1,473,558 | 1,321,348 |



CHANGES IN STRATEGY

- Charging General Fund for water & sewer srvc
- Use of grants & loans for Capital Improvements
- Accounting for Salvage Value of Capital Assets
- · Increasing rates of non-city residence
- · Plan for phased replacement of Capital Assets

The Water and Sewer Plants have been providing services to all City government building and parks at no expense. New meters have been placed to monitor usage for appropriate billings.

As the Water & Sewer Plant age, large Capital Assets need repairs or replacement. Currently applying for grants to affect repairs or replacement.

Assets are currently being depreciated with no accounting for salvage value.

County and Navy Base users have been paying a lower fee for Sewer Services (\$1.25) per 1000 gallons. This rate has been increased to match the rate of City residence (\$1.95). The change in revenue is approximately \$200,000.

Develop a plan for the phased replacement and preventive maintenance of Capital Assets to prevent years of extraordinary expenses.

TOWN OF PETERSBURG, TENNESSEE WATERWORKS FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS Year Ended June 30, 2008

| Water sales, net of provision for uncollectible accounts of \$399 Penalties | |
|--|-----------|
| Installation forms | \$ 171,62 |
| Installation fees and other | 2,01 |
| Total Operation P | 4,88 |
| Total Operating Revenues | |
| OPERATING EXPENSES | 178,514 |
| Wages and payroll taxes | |
| Purchased water | |
| Professional fees | 25,056 |
| Water system management - testing and billing | 61,813 |
| Utilities Utilities | 11,258 |
| Repairs and maintenance | 1,943 |
| Supplies | 6,208 |
| Depreciation | 2,533 |
| Office expense | 1,781 |
| Vehicle expenses | 28,967 |
| Insurance | 3,173 |
| Other | 2,656 |
| Total Operating Expenses | 7,436 |
| Income From Operations | 2,062 |
| one From Operations | 154,886 |
| OTHER INCOME AND (EXPENSE) | 23,628 |
| Interest income | |
| Interest expense | |
| | 4,980 |
| Other Income and (Expense) - net | (9,685) |
| Income Before Contributions | (4,705) |
| Capital contributions from grantors | |
| 9-mico13 | 18,923 |
| Change in Net Assets | 3,500 |
| stal Net Assets, at beginning of year | 22 |
| | 22,423 |
| tal Net Assets, at end of year | 515,737 |

The accompanying notes are an integral part of these financial statements.

CITY OF KENTON, TENNESSEE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS WATER AND SEWER FUND

For the Fiscal Year Ended June 30, 2008

| | Water and |
|--|------------------|
| Operating Revenues | Sewer \$ 295,071 |
| Water and sewer services | |
| Late payment penalties | 6,605 |
| Water and sewer services bad debts | (4,254) |
| Miscellaneous revenue | 15,476 |
| Total Water and Sewer Operating Revenues | 312,898 |
| Operating Expenses | |
| Salaries | 50,304 |
| Payroll taxes | 3,775 |
| Advertising | 219 |
| Utilities | 19,790 |
| Telephone | 1,791 |
| Professional services | 1,394 |
| Office supplies and postage | 2,269 |
| Supplies | 22,122 |
| Repair and maintenance | 12,414 |
| Purification testing and supplies | 35,831 |
| Depreciation | 83,153 |
| Insurance | 10,000 |
| Miscellaneous | 1,466_ |
| Total Operating Expenses | 244,528 |
| Total Operating Income (Loss) | 68,370 |
| Non-Operating Revenues (Expenses) | |
| Interest revenue | 15,837 |
| Interest expense | (37,774) |
| Total Non-Operating Revenues (Expenses) | (21,937) |
| Change in Net Assets | 46,433 |
| Total Net Assets - July 1, 2007 | 1,402,175 |
| Total Net Assets - June 30, 2008 | \$ 1,448,608 |

See accompanying notes and accountant's report.

City of Morristown, Tennessee Statement of Revenue, Expenses, and Changes in Fund Net Assets Proprietary Funds Year Ended June 30, 2008

| | | | Business-type Activities Enterprise Funds | lies | | |
|--|---------------------------------|-------------------------------------|--|-----------------------------------|---------------------------------------|---------------------------------------|
| | Sewer System | Storm Water System | Power System | Water System | Telecom System | Total |
| Operating Revenues: Metered sales | \$ 6,091,832 | \$ 89,383 | \$ 62,213,981 | \$ 5,508,181 | · · · · · · · · · · · · · · · · · · · | \$ 73,903,377 |
| Broadband sales Other operating revenues Total operating revenues | 1,236,224 7,328,056 | 89,383 | 1,137,428 63,351,409 | 64,813 5,572,994 | 4,424,700 78,972 4,503,672 | 2,517,437 80,845,514 |
| Operating expenses: Power purchased Operations | 3,994,826 | - 1 60 09 - 1 60 09 - 1 60 09 | 52,593,697 4,291,530 1,596,362 | 2,872,271 | 3,893,586 197,596 | 52,593,697 15,052,213 2,567,290 |
| Maintenance Depreciation and amortization Taxes | 1,821,950 | 20,520 20,520 354.590 | 2,309,990 204,529 21,632 | 1,219,756 | 1,488,938 72,620 14,175 | 6,840,634 297,669 430,758 |
| Miscellal ledus Total operating expenses | 5,961,245 | 436,016 | 61,017,740 | 4,700,345 | 5,666,915 | 77,782,261 |
| Operating income (loss) | 1,366,811 | (346,633) | 2,333,669 | 872,649 | (1,163,243) | 3,063,253 |
| Other income (expense): Investment income Interest expense Net other income (expense) | 3,092 (799,343) (796,251) | 1 1 | 243,825 (87,536) 156,289 | 111,168 (355,684) (244,516) | 29,735 (1,240,631) (1,210,896) | 387,820 (2,483,194) (2,095,374) |
| Income (loss) before contributions and transfers | 570,560 | (346,633) | 2,489,958 | 628,133 | (2,374,139) | 967,879 |
| Contributions from developers Capital contributions - tap fees | 1,255,758 183,082 | • | 1 | 55,500 | 1 1 | 55,500 |
| Transfers out (tax equivalent payments to City of Morristown Net income (loss) | 2,009,400 | (346,633) | (698,994) | (32,020) | (2,374,139) | (731,014) 292,365 |
| Change in net assets | 2,009,400 | (346,633) | 1,790,964 | 651,613 | (2,374,139) | 292,365 |
| Net assets- (deficit) at beginning of year | 16,829,367 | ** | 41,332,834 | 24,456,194 | (2,517,412) | 80,100,983 |
| Net assets - ending | \$ 18,838,767 | \$ (346,633) | \$ 43,123,798 | \$ 25,107,807 | \$ (4,891,551) | \$ 80,393,348 |

| JURISDICTION LIST OF THE WATER AND WASTEWATER FINANCING BOARD 8/13/09 | ER AND WASTEWAI | <i>TER FINANCING</i> | BOARD 8/13/09 |
|---|-----------------|-----------------------------|----------------------|
| | | | |
| | | | LAST BD |
| SYSTEM | COUNTY | LAST AUDIT | APPEARANCE |
| City of Bells | Crockett | 2008 | Nov-08 |
| City of Bolivar | Hardeman | 2008 | Nov-08 |
| Town of Bulls Gap | Greene | 2008 | Sep-09 |
| Copper Basin Utility District | Polk | 2008 | Sep-09 |
| Town of Decaturville | Decatur | 2008 | Nov-09 |
| Duck River Utilities Commission | Coffee | 2008 | Jan-08 |
| City of Friendship | Crockett | 2008 | Jan-08 |
| Town of Gibson | Gibson | 2007 | Sep-09 |
| City of Milan | Gibson | 2008 | Sep-09 |
| City of Millington | Shelby | 2008 | 90-InC |
| Town of Toone | Hardeman | 2006 | Nov-09 |
| Town of Vonore | Blount/Monroe | 2008 | Sep-09 |
| City of Whitwell | Marion | 2007 | Sep-07 |

STATE OF TENNESSEE

PUBLIC CHAPTER NO. 72

SENATE BILL NO. 2049

By McNally, Henry, Burchett

Substituted for: House Bill No. 1979

By Fitzhugh

AN ACT to amend Tennessee Code Annotated, Section 7-82-703; Section 7-82-401 and Section 68-221-1010, relative to utility districts, water systems and wastewater facilities.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE:

SECTION 1. Tennessee Code Annotated, Section 7-82-401(g)(1), is amended by deleting language "has a negative change in net assets for three (3) consecutive years." in the second sentence and by substituting the following language:

has a negative change in net assets for two (2) consecutive years.

SECTION 2. Tennessee Code Annotated, Section 7-82-703(a), is amended by deleting the language "a negative change in net assets for a period of three (3) years," and by substituting the following language:

a negative change in net assets for a period of two (2) years,

SECTION 3. Tennessee Code Annotated, Section 68-221-1010(a), is amended by deleting the existing language and substituting instead the following:

Within sixty (60) days from the time that an audit of a water system or wastewater facility is filed with the comptroller of the treasury, the comptroller of the treasury shall file with the board the audit report of any water system or wastewater facility which has a deficit total net assets in any one (1) year, has a negative change in net assets for two (2) consecutive years, or is currently in default on any of its debt instruments.

SECTION 4. This act shall take effect upon becoming a law, the public welfare requiring it.

PASSED: April 6, 2009



STATE OF TENNESSEE COMPTROLLER OF THE TREASURY DEPARTMENT OF AUDIT DIVISION OF MUNICIPAL AUDIT

Justin P. Wilson Comptroller of the Treasury BANK OF AMERICA PLAZA 414 UNION STREET, SUITE 1100 NASHVILLE, TENNESSEE 37243-1402 PHONE (615) 532-4460 FAX (615) 532-4499

Dennis F. Dycus, CPA, CFE, Director Division of Municipal Audit

March 9, 2009

MEMORANDUM

TO:

Utility Management Review Board

Suite 1700, 505 Deaderick Street

Nashville TN 37243-1402

Water and Wastewater Financing Board

Suite 1700, 505 Deaderick Street

Nashville TN 37243-1402

FROM:

Dennis F. Dycus, CPA, CFE, Directo

Division of Municipal Audit

SUBJECT:

Schedules of Unaccounted for Water - Courtesy Filings

Sections 7-82-401 and 68-221-1010 of *Tennessee Code Annotated* provide that the Comptroller of the Treasury shall file with the respective boards the audit reports of those water systems whose unaccounted for water loss is excessive as established by the rules promulgated by the boards.

Until such a time as an excessive water loss rate is established, our office will file copies of all water loss schedules included in the annual financial reports of water systems. This will be done as a courtesy while the boards are in the process of setting an excessive water loss rate. For those systems that do not include a water loss schedule in their audit report, as a courtesy we will notify the boards of the omission.

If I may be of any further assistance during this transitional period for both boards, please contact me.

Department of Finance and Administration Standard Reimbrusement Rates October 1, 2008 (Mileage Revised Effective July 1, 2009)

General Reimbursement Rates

| Standard Mileage Rate Effective July 1, 2009 | \$ 0.51/ mile |
|---|------------------|
| Standard Mileage Rate Effective 10/1/08 - 6/30/09 | \$ 0.54/mile |
| Maximum Parking Fee Without Receipt | 8.00/day |
| Fees for Handling Equipment/Promotional Materials | 20.00/hotel |

Out-of-State Reimbursement Rates

Employees should utilize the U.S. General Services Administration CONUS (Continental United States) rates provided by the federal government. To view the CONUS rates, access the Department of Finance and Administration web page @ http://www.state.tn.us/finance/ Click on Division of Accounts; then scroll to Policy Development where there is a direct link to the GSA CONUS rates. There is also a link on the Finance and Administration Intranet Travel Page Site at: http://www.intranet.state.tn.us/finance/News_Event/index/html.

Use the CONUS standard rates for all locations within the continental United States not specifically shown on the CONUS web page as a listed point. Both in-state and out-of-state meals and incidentals are reimbursed at 75% for day of departure and/or day of return.

In-State Travel Reimbursement Rates

In-state lodging and meal rates follow the CONUS rates for Tennessee. The standard in-state lodging rate of \$70.00 and \$39.00 for meals and incidentals should be used for all in-state locations not listed below.

| Counties | Maximum Lodging | Maximum Meals & Incidentals | 75% of Meals & Incidentals |
|---------------------------------|-----------------|-----------------------------|-------------------------------|
| Davidson (Nashville) | 117 | 54 | 40.50 |
| Shelby (Memphis) | 99 | . 49 | 36.75 |
| Williamson (Brentwood/Franklin) | 101 | 49 | 36.75 |
| Hamilton (Chattanooga) | 87 | 44 | 33.00 |
| Knox (Knoxville) | 83 | 49 | 36.75 |
| Anderson (Oak Ridge) | 86 | 39 | 29.25 |

In accordance with the provisions of TCA 4-3-1-8 (3) and the Comprehensive Travel Regulations, the above travel rates supersede and rescind all previous promulgated travel rates. These rates are effective October 1, 2008 and shall remain in effect until subsequently modified or withdrawn.

M.D. Goetz, Commissioner

Department of Finance and Admini

6-2-09

Date

| Members: 7 appointed by the Governor | | and 2 Ex-officio (Comptroller/designee & Commissioner/Environment & Conservation/designee) | ner/Environment &Conserva | ation/designee) |
|--|-------------------|--|--|-----------------|
| Terms: 3 years | Meeting frequency | Meeting frequency: meets bimonthly or as necessary | | |
| MEMBERS & ADDRESSES | PHONE | E-MAIL | REPRESENTING | TERM ENDS |
| Ann Butterworth Office of the Comptroller James K. Polk Building, 17th Floor Nashville, TN 37243 | 615-401-7910 | Ann.Butterworth@tn.gov | Comptroller's Designee | No Expiration |
| Daisy W. Madison 3911 Merrywood Lane Chattanooga, TN 37416 | 423-757-5232 | Madison D@mail.chattanooga.gov | Government Finance | 6/30/2011 |
| Drexel Heidel Assistant Manager/Engineer West Knox Utility District PO Box 51370 Knoxville, TN 37950-1370 | 865-862-6701 | WKUDdrex@aol.com | Active employee of a utility district | 6/30/2012 |
| Ben Bolton CTEH 124 1st Avenue South Franklin, TN 37064 | 615-591-6616 | <u>bbolton@cteh.com</u> | Manufacturing Interests | 6/30/2012 |
| Tom Moss TN Dept of Environment & Conservation 401 Church Street L & C Tower, 6th Floor Nashville, TN 37243 | 615-532-0191 | Tom.Moss@tn.gov | TN Dept. of Enviroment and Conservation Comissioner Designee | No Expiration |
| Joseph R. Prochaska 401 Church Street, Suite 2600 Nashville, TN 37219 | 615-242-0060 | irp@wp-pc.com | Environmental Interests | 6/30/2012 |
| Kenneth Wiggins City of Alcoa 725 Universal St Alcoa, TN 37701 | 865-380-4802 | kwiggins@cityofalcoa-tn.gov | Active employee of a municipal water system | 6/30/2012 |
| Grey Scott Gibson Co. Municipal Water District 41 Trenton Hwy Dyer, TN 38330 | 731-255-0411 | grevscott@bellsouth.net | Utility Districts | 6/30/2010 |
| Shirley Fox Rogers 402 Fairway Drive LaFollette,TN 37766 | 423-562-4961 | sfrogers@bellsouth.net | Municipalities | 6/30/2011 |